## Coordination of the National Statistical System experience of Denmark

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### What is official statistics?

- Provided by public bodies / state
- Describe the demographic, social and economic situation:
  - quantitative or qualitative information on all major areas of citizens' lives, such as economic and social development, [1] living conditions, [2] health, [3] education, [4] and the environment. [5]
- Common reference frame for discussions
- National Statistical System (NSS)

## Statistics Denmark is the central authority for Danish statistics

#### **Act on Statistics Denmark**

#### Article 1:

 Statistics Denmark shall be established as the central authority for Danish statistics

#### Subsection 3.

 If the collection and processing of statistical information is being contemplated by a public authority or institution, Statistics Denmark shall be informed with a view to negotiation on coordination.



#### Official statistics in Denmark

- Act on Statistics Denmark
  - Article 1.1: ..will collect, process and publish statistical information on social and economic conditions, possibly in collaboration with municipal authorities and other statistical authorities
- Highly centralised statistical system
  - Independent institution
    - Board decides the work program
  - Ministry of Social and Interior
  - Only one location in Copenhagen



- Public authorities have to give the information in their possession for items in the work program
- Private firms have to give information described in the law when asked. If not, they are fined



#### Framework for Statistics Denmark

#### The Minister of Social and Internal Affairs

Annual budget and parliamentarian responsibility

#### §2: The Board of Directors

- 7 members
  - Chairman: the National Statistician
  - 6 members with insight into social and economic conditions
- Decide on annual work programme
- Approve the budget
- Meets four times in a year

#### §2,2: National Statistician (Director General)

- Manager of Statistics Denmark
- Appointed by the Queen upon the recommendation of the Minister after consultation with the board

#### §3,4: Advisory users committees

The Board may establish advisory committees (9 at present)

#### §5: Committee for co-operation

 The Minister may establish a committee to assist the co-operation between Statistics Denmark and other public authorities and institutions (has never been used)



## The goal for a statistical system: Trust & credibility

- Statistics are valuable when everybody believes in them:
  - Statistics must be impartial and objective
  - Independence of NSI must be specified in law
  - Statistics must be reliable. If errors are made, publish corrections as soon as possible
  - Release dates must be pre-announced. Political considerations must not be taken into account
  - Statistics must be available to all users at the same time
  - Usage of sound standards, methodology and definitions based on international standards
  - Information on individual persons and businesses is treated with confidentiality



## Same goals regardless of statistical system

- Easier to produce integrated statistics in a centralised system
- But also a goal in a decentralised system to coordinate
  - surveys
  - statistical standards and methods
  - dissemination
  - metadata
- Coordination is an important but difficult activity
  - cooperation agreements
  - meeting agreements
  - practical cooperation



## **Coordination with other producers of statistics in Denmark**

- Statistics Denmark is producing statistics on all subjects except in
  - Health
  - Environment
  - Energy
  - Finance
  - Fishery
  - plus other minor areas



## Coordination in different subjects (1)

#### Financial Statistics:

- Central Bank
- Framework agreement
- Main committee and sub committees
- High contact between employees
- Cooperation concerning
- Concepts, methods etc.
- Exchange of micro data for statistics
- Business register
- Dissemination



#### Environment and Energy

- Ministry of Environment and Ministry of Energy & Climate
- Committee for producers and users
- No cooperation agreement
- Contact between heads
- No cooperation concerning statistical production





## Coordination in different subjects (2)

#### Health

- Ministry of Health
- No formal coordination
- Contact between heads
- No cooperation concerning statistical production



- Ministry of Food, Agriculture and Fisheries
- Framework agreement
- Main committee and sub committees
- High contact between employees
- Cooperation concerning
- concepts, methods etc.
- Exchange of micro data for statistics
- Dissemination







## Conclusion on cooperation based on Danish experience

For coordination to be effective:

- Top management of the institutions has to be committed
- Cooperation has to be based of written agreements
  - why
  - what
  - how
- A meeting structure has to be established



## **Coordination regarding EU-statistics**

#### **Council regulation on European Statistics**

Article 5:

The national statistical authority ....

having the responsibility for coordinating all activities at national level .... of European statistics shall act as contact point for the Commission on statistical matters.

- Coordination Committee for European Statistics
  - 16 institutions
  - Chair: Statistics Denmark
  - Meeting twice a year
- Tasks concerning European statistics only:
  - to exchange knowledge
  - to cooperate
  - to discuss



# European Statistical Law – under revision Main topics

- 1. Professional independence
- 2. Administrative data
- 3. Coordinating role of the NSI
- 4. 'Commitments on Confidence in Statistics'



## 1. Professional independence

- "Statistics must be developed, produced and disseminated in an independent manner,
- ... the selection of techniques, definitions, methodologies and sources to be used, and the timing and content of all forms of dissemination,
- ... the performance of these tasks is free from any pressures from political or interest groups or from Union or national authorities"

## 1. Professional independence – means

- Rules for appointment and dismissal of Heads of NSI should be transparent and based on professional criteria only
- The Heads of NSI shall have the sole responsibility for
  - deciding on processes, methods, publications and budget execution
  - coordinating national authorities
  - producing national guidelines to ensure quality



### 3. Coordinating role of the NSIs

- 1. The NSIs shall have the responsibility for coordinating all activities at national level for the development, production and dissemination of European statistics.
- 2. The NSI shall act as the sole contact point for Eurostat.
- Activities to be coordinated by the NSI:
  - Programming and reporting
  - Quality monitoring
  - Methodology
  - Data transmission
  - Communication



## 3. Coordinating role – a compromise?

#### The Head of NSI

- should publish an annual report on production of European statistics in MS
- should prepare national guidelines that ensure that the national production is in accordance with the Code of Practice

#### Member States / Governments

 will ensure that production of European statistics is in accordance with these guidelines



### **Possible tools**

- 1. Total centralisation
- 2. Common standards
  - Certain central statistical concepts
  - Standards for output data
  - Standards for metadata
- 3 Guidelines
- 4. Sharing of (micro) data, without or with ID
- 5. Common dissemination
  - Users shouldn't need to care
  - E.g. <a href="http://www.statbank.dk/statbank5a/default.asp?w=1440">http://www.statbank.dk/statbank5a/default.asp?w=1440</a>
- 6. Metadata portal
- 7. Certification by the NSI
  - Label "Official Statistics"
  - Example <u>tilastokeskus.fi/meta/svt/index\_en.html</u>
  - Must comply with standards and quality requirements



## **Organisation**

- Bilateral meetings with most important producers
  - Who reports to international organisations?
  - Which ones most important?
- NSS Coordination Committee
  - Chair and secretary: NSSRA
  - 2 or 4 meetings per year
  - Agree on standards and requirements
- Peer Review
  - E.g. by EU
  - Include other producers



## Questions

- What are the three most important producers?
- Do you know what they do?
  - Reporting to international organisations
- Are you well coordinated?
- Will they listen to you?
- Do they comply with the CoP? Standards?
- What do you plan to do in 2016?



### Wishlist? (to be filled in)

- One integrated web platform, e.g. based on GIS
- The NSSRA could survey for others
- Fulfil requirements together collectively (e.g. UN, EU)
- More access to data
  - Data have to be for statistics only
  - Data have to be "sufficiently" reliable
- Strong leadership of coordination



