



מדינת ישראל
State of Israel



הלשכה המרכזית לסטטיסטיקה
Central Bureau of Statistics
دائرة الإحصاء المركزية

אגף חינוך, השכלה וכוחות הוראה
Education and Teaching Staff Department

Data sources not currently available to ICBS on adult education

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After having described the available data on non-formal adult education, this document seeks to describe additional data sources on adult education which are not currently available to ICBS. These are:

- Initial education for adults
- Institutions for adult education supervised by the Ministry for Senior Citizens ("leisure study")
- *Ulpanim* – language learning classes for immigrants
- Professional auxiliary education seminars ("Hishtalmuyot" or continuing education)

What many of these programmes have in common is that they are operated by the authorities and organizations that determine the policy, either directly or through the educational institutions. Usually, the government ministries are the ones involved in financial decisions, in funding, in developing curricula, and in the supervision aspect.

Initial education for adults supervised by the Ministry of Education

The Adult Education Department at the Ministry of Education runs a variety of programmes aimed at closing educational gaps among the adult population in Israel. These educational programmes may target specific population groups: people in prison, soldiers, Ethiopian immigrants, Arabs, Bedouin and elderly people who did not complete their initial education at a younger age. These projects are run in co-operation with, and sometimes co-funded by, other agencies and ministries such as the Ministry of Agriculture, the Ministry of Defense, the Association for the Education of Adults.



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The programmes run by the Adult Education Department cater for people who have an education below 10 years of schooling. There are three main programmes:

1. Pre-basic – Equivalent to 1st-2nd grades of primary education
2. Basic education level – Reading and writing at basic level + elementary addition
3. 11th-12th grades programme – Intensive track

Two additional programmes allow the learner to receive a certificate which is equivalent to upper secondary graduation:

1. Partial Matriculation programme (10 units), entitles the learner to a final 12-years-of-schooling certificate. Run in co-operation with the Foreign Relations and UNESCO Department.
2. Programme for those who finished 11 years of schooling – 600 hours of general or combined general-vocational hours.

In total there are some 4,000 examinees per year, and about 800 receive an upper secondary graduation certificate.

The Department does not have data on the number of students in these tracks, but rather of those taking the final examinations.

The data of the Adult Education Department examinees is not currently part of ICBS' statistics. It represents a unique element in the educational landscape in Israel, inter alia for being an interesting example of a non-formal programme (due to its alternative nature and especially its short length) leading to a formal, recognized qualification.

These days the Department is expected to send their identified microdata of the above described programmes, after the administrative formal process for obtaining them has finalized.

Institutions for adult education supervised by the Ministry for Senior Citizens

Educational programmes under the supervision of the Ministry for Senior Citizens, intended for the general educational enrichment of the adult person, not towards a formal qualification. There are no entry requisites for these classes, which are 15 to 100 hours long. Most courses are 60 hours long.



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ICBS currently receives pre-calculated counts of students, which are annually published by ICBS as provided (see Annex A). The lack of an administrative file with individual records and ID numbers makes it impossible for ICBS to make basic quality controls of the data.

Ulpanim – language learning classes for immigrants

The Ulpan institutions (Ulpanim) are operated in conjunction by the Ministry of Education's Division of Adult Education, the Ministry of Immigration Absorption, the local authority, the Jewish Agency, Joint Israel, colleges, community centers and the IDF (Israeli Defense Forces). These institutions impart to the immigrants a mastery of the Hebrew language, as well as other skills that promote their integration into the Israeli society and job market.

The Ulpan studies are conducted in two levels: basic and advanced. The Basic Ulpan is conducted throughout five months (500 hours). In the advanced classes (160 hours), contents change according to necessity: professional Hebrew for the vocational groups; job hunting workshops; and language improvement.

ICBS currently receives pre-calculated counts for Ulpan students and classes, which are annually published by ICBS as provided (see Annex B). The lack of an administrative file with individual records and ID numbers makes it impossible for ICBS to make basic quality controls of the data, not to mention merging with other sources for research purposes.

Professional auxiliary education seminars ("Hishtalmuyot" or continuing education)

The auxiliary education bonuses that are given in the public sector according to set criteria serve as an important incentive for adult education. Since it is necessary to accumulate a certain amount of continuing education hours in order to receive this bonus¹, large numbers of public sector employees are continually engaged in these courses, which are imparted by a large variety of providers, mostly private institutions. Many of these courses are very short, starting at about 40 hours each, 100 hours being the most common length.

No data exist in ICBS on these seminars.

¹ 400 hours for a first bonus, and additional 400 for the second bonus.



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Continuing education courses for teachers – The Ministry of Education is responsible for continuing education for teachers. About 7,000 courses are run every year, of which 4,500 by the Ministry's initiative, and the rest by institutions which received the Ministry's approval. Each year, about 130,000 certificates are issued to the learners.

No data files are currently available from this source, but since it's under the Ministry of Education's responsibility, it is rather plausible to expect having access to this data source in the near future, as opposed to other types of continuing education, where regulation is weak and the providers are a very wide range of private institutions.



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Annex A

8.44

מוסדות לחינוך מבוגרים, לפי תחום לימוד

INSTITUTIONS FOR ADULT EDUCATION, BY FIELD OF STUDY

	תחום לימוד				תלמידים - סך הכל (1) Students - total	חוגים Courses	מוסדות Institutions		
	תחום אחר Other field	בריאות וחינוך גופני Health and physical education	שפות Languages	יצרתי Creative					עיוני General
ABSOLUTE NUMBERS									
1990/91	1,976	2,383	6,163	4,743	8,812	19,276	1,335	26	תשנ"א
1992/93	1,945	2,651	4,673	3,623	13,364	23,368	1,526	29	תשנ"ג
1994/95	3,528	3,413	4,493	4,562	18,844	31,349	1,915	36	תשנ"ה
1999/00	8,344	7,764	6,427	5,344	33,265	48,266	2,851	53	תש"ס
2003/04	10,003	8,070	6,782	6,919	44,922	53,945	3,139	53	תשס"ד
2004/05	10,915	8,210	5,811	6,582	49,128	54,673	3,221	53	תשס"ה
2005/06	9,794	7,234	5,520	6,422	46,839	55,482	2,995	54	תשס"ו
2006/07	10,392	8,094	5,552	6,179	45,812	50,349	2,774	57	תשס"ז
2007/08	8,748	8,031	5,156	7,236	46,275	54,283	2,987	54	תשס"ח
2008/09	8,474	7,924	5,700	6,720	46,324	54,216	3,066	52	תשס"ט
2009/10	8,260	7,783	5,786	6,577	49,069	59,262	3,413	56	תש"ע
2010/11	7,822	7,690	5,510	6,514	47,230	58,178	3,249	56	תשע"א
2011/12	6,870	6,084	4,094	6,987	48,176	54,067	2,978	58	תשע"ב
2012/13	7,042	6,163	3,842	6,224	50,256	51,195	3,063	58	תשע"ג
PERCENTAGES									
1990/91	8.2	9.9	25.6	19.7	36.6	100.0			תשנ"א
1992/93	7.4	10.1	17.8	13.8	50.9	100.0			תשנ"ג
1994/95	10.1	9.8	12.9	13.1	54.1	100.0			תשנ"ה
1999/00	13.6	12.7	10.5	8.7	54.4	100.0			תש"ס
2003/04	13.0	10.5	8.8	9.0	58.6	100.0			תשס"ד
2004/05	13.5	10.2	7.2	8.1	61.0	100.0			תשס"ה
2005/06	12.9	9.5	7.3	8.5	61.8	100.0			תשס"ו
2006/07	13.6	10.7	7.3	8.1	60.3	100.0			תשס"ז
2007/08	11.6	10.6	6.8	9.6	61.3	100.0			תשס"ח
2008/09	11.2	10.6	7.6	8.9	61.7	100.0			תשס"ט
2009/10	10.7	10.0	7.5	8.5	63.3	100.0			תש"ע
2010/11	10.5	10.3	7.4	8.7	63.2	100.0			תשע"א
2011/12	9.5	8.4	5.7	9.7	66.7	100.0			תשע"ב
2012/13	9.6	8.4	5.2	8.5	68.3	100.0			תשע"ג

1. The total includes each student only once, see Introduction.

1. בסך הכל נספר כל תלמיד פעם אחת בלבד, ראה מבוא.



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Annex B

חינוך מבוגרים
ADULT EDUCATION

8.43

אולפנים להנחלת הלשון העברית למבוגרים (אומדנים) ULPANIM FOR TEACHING HEBREW TO ADULTS (ESTIMATES)

	אולפני המשך Continuation ulpanim		אולפנים ראשוניים(1) Primary ulpanim(1)				סך הכל Total		
	תלמידים Students	כיתות Classes	מזה: אולפני קיבוצים Thereof: Ulpanim in kibbutzim		סך הכל Total		תלמידים Students	כיתות Classes	
			תלמידים Students	כיתות Classes	תלמידים Students	כיתות Classes			
1990/91	738	33	4,497	212	137,414	5,911	138,152	5,944	תשנ"א
1992/93	26,819	1,280	5,376	268	57,700	2,480	77,871	3,760	תשנ"ג
1994/95	14,739	742	5,535	276	52,265	2,532	67,004	3,274	תשנ"ה
1997/98	13,737	684	4,616	233	46,280	2,195	64,631	3,112	תשנ"ח
1999/00	8,931	364	3,982	202	50,664	2,159	63,577	2,725	תש"ס
2002/03	5,649	281	1,439	74	20,705	1,118	26,353	1,399	תשס"ג
2003/04	15,363	821	1,742	91	17,478	930	34,583	1,842	תשס"ד
2004/05	18,865	1,063	1,316	75	19,006	1,054	37,871	2,116	תשס"ה
2005/06	13,917	752	1,294	66	19,494	1,102	33,411	1,854	תשס"ו
2006/07	11,196	634	1,117	63	14,126	770	25,322	1,404	תשס"ז
2007/08	7,986	470	999	54	16,714	916	24,700	1,386	תשס"ח
2008/09	7,710	432	912	50	11,010	590	18,720	1,022	תשס"ט
2009/10	7,150	433	1,118	66	11,154	594	18,304	1,027	תש"ע
2010/11	7,241	421	986	53	10,963	581	19,190	1,055	תשע"א
2011/12	6,842	389	768	48	11,011	583	18,621	1,020	תשע"ב

1. Incl. ulpanim in kibbutzim.

1. כולל אולפנים בקיבוצים.